

## Report to Overview and Scrutiny

# Local Development Scheme September 2020

### Portfolio Holder:

Councillor Hannah Roberts

**Officer Contact:** Helen Lockwood, Deputy Chief Executive - People and Place

**Report Author:** Elizabeth Dryden-Stuart, Team Leader – Strategic Planning and Information

**Ext.** 1672

**8<sup>th</sup> September 2020**

### Reason for Decision

To approve the update and publication of the council's Local Development Scheme (LDS) September 2020.

### Executive Summary

The council has to prepare a Local Plan to ensure that we have an up-to-date and comprehensive planning framework to support the borough's economic, environmental and social objectives. The Local Development Scheme (LDS) is the project plan for the Local Plan. It sets out details and timetables about the planning documents we will prepare, including:

- Oldham's Local Plan (incorporating site allocations); and
- Greater Manchester's Plan for Homes, Jobs and the Environment (GMSF).

This update ('Issue 11') is effective from 25<sup>th</sup> September 2020.

### Recommendations

It is recommended that the revisions to the LDS go forward for approval, following on from which the LDS will have effect from 25<sup>th</sup> September 2020.

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Delegated Approval  
Overview and Scrutiny Board  
SMT  
DMT

24<sup>th</sup> September 2020  
8<sup>th</sup> September 2020  
3<sup>rd</sup> September 2020  
26<sup>th</sup> August 2020

## Local Development Scheme September 2020

### 1 Background

1.1 The council has to prepare a Local Plan to provide an up-to-date and comprehensive planning framework that will support the borough's economic, environmental and social objectives. The Local Development Scheme (LDS) is a public statement setting out the council's project plan for preparing the Local Plan and its supporting documents.

1.2 In accordance with Section 15(7) of the Planning and Compulsory Purchase Act 2004 (as amended by the Localism Act 2011), this LDS replaces 'Issue 10' and shall have effect from 25th September 2020.

1.3 The purpose of the LDS is to:

- Set out what planning policy documents exist and what new documents will be prepared as part of, and in support of, the Local Plan;
- Set out the timescales the public can expect for the preparation and review of these documents;
- Indicate when the local community can get involved and influence the plan-making process;
- Enable work programmes to be set for the preparation of Local Plan documents; and
- Show how the programme for the production of documents will establish and reflect the council's priorities and to assist the programming of other council strategies and programmes.

1.4 Following approval the LDS will then be published in line with the council's Statement of Community Involvement and placed on the council's website.

1.5 The main changes to this LDS and that published in January 2020 ('Issue 10) are as follows:

- Reference has been included to the recent application by "The Chadderton Partnership" to Oldham Council to designate a neighbourhood area and Forum for Chadderton under sections 61F and 61G of the Town and Country Planning Act 1990. This is currently out to consultation.
- The Greater Manchester's Plan for Homes, Jobs and the Environment (GMSF) profile has been amended to reflect the most recent timetable published by the GMCA; and
- The timetable for preparation of the Local Plan and Proposals Map has been amended to reflect changes made to the GMSF as above. The next stage of consultation, Issues and Options, is now scheduled to take place in November / December 2020.

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## 2 Current Position

2.1 Oldham's Local Plan currently comprises a series of documents which together provide the statutory development plan for the borough and are:

- The Joint Core Strategy and Development Management Policies Development Plan Document (Joint DPD), adopted in November 2011;
- Proposals Map, dated April 2013;
- The Greater Manchester Joint Waste Plan, adopted in April 2012; and
- The Greater Manchester Joint Minerals Plan, adopted in April 2013.

2.2 In addition to the above there are a limited number of policies from the Oldham Unitary Development Plan (2006) that have been 'saved'. There are also supporting documents such as:

- The Statement of Community Involvement (SCI), adopted 20 March 2019;
- Supplementary Planning Documents and Interim Planning Position Papers; and
- Oldham's Monitoring Reports.

2.3 Greater Manchester's Plan for Homes, Jobs, and the Environment (GMSF) is being jointly prepared by the ten Greater Manchester local authorities. The latest consultation was on the 2019 Draft Plan which ran from 14 January to 18 March 2019. The next stage of consultation is scheduled for late 2020 / early 2021. The proposed timetable for the remaining stages of the GMSF is set out in the LDS and in table 1 below.

2.4 Once adopted, the GMSF as a joint DPD of the ten Greater Manchester local authorities, will form part of Oldham's Local Plan.

2.5 The current Joint DPD was adopted in November 2011 and a review of Oldham's Local Plan is required for a number of reasons, in particular:

- To meet the requirements set out in NPPF, particularly in relation to the need for Local Plans to be reviewed every five-years and then updated as appropriate;
- There are policies, particularly those in relation to housing and employment, that need to be updated due to changes in market signals, local circumstances and priorities, and legislation, to provide a succinct and up-to-date plan in line with the requirements set out in NPPF; and
- There will be a need to reflect the GMSF and provide further direction and guidance at local level.

2.6 The Local Plan will deal with matters at the local level setting out the spatial vision, strategic objectives and strategy for Oldham and cover planning policies and site allocations, where they provide additional policy direction for Oldham,

2.7 Section 5 of the LDS includes profiles for both the GMSF and Oldham's Local Plan, setting out a broad timetable for the preparation of each. Preparation of the Local Plan continues to twin-track preparation of the GMSF where possible. The Local Plan timetable will be kept under review, having regard to any further delays in the preparation of the GMSF. The timetables for both are set out in table 1 below

**Table 1 - Timetables for GMSF and Local Plan review**

<b>GMSF Stage</b>	<b>GMSF</b>	<b>Local Plan Review Stage</b>	<b>Local Plan Review</b>
<b>Initial consultation on the objectively assessed development need</b>	November 2014		
<b>Consultation on vision, strategy and growth options</b>	October to December 2015		
<b>Consultation on Draft Plan 2016</b>	October 2016 to January 2017		
		<b>Consultation on Regulation 18 Notification and Scoping Report</b>	July to August 2017
<b>Consultation on Draft Plan 2019</b>	January to March 2019		
<b>Publication of Plan</b>	Late 2020 / early 2021		
		<b>Consultation on Issues and Options (Regulation 18)</b>	November / December 2020
<b>Submission</b>	Summer 2021		
		<b>Consultation on Draft Plan (Regulation 18)</b>	Summer 2021
<b>Examination</b>	Winter 2021 / Spring 2022		
<b>Adoption</b>	Summer 2022		
		<b>Consultation on Public Plan (Regulation 19)</b>	Summer 2022
		<b>Submission</b>	Autumn 2022
		<b>Examination</b>	late 2022 / early 2023
		<b>Adoption</b>	Spring 2023

### 3 Options/Alternatives

#### 3.1 Option 1 - To update and publish the LDS

Advantages – updating the LDS means that people will have certainty over the timetable for preparing our planning documents; national planning guidance and legislation requires the preparation of a LDS and that it must be kept up to date.

Disadvantages – there are no disadvantages to updating the LDS.

#### 3.2 Option 2 – Not to update and publish the LDS

Advantages – there are no advantages in not updating the LDS.

Disadvantages – not approving the LDS means that people will have less certainty and confidence in our planning documents coming forward; not updating the LDS means the Council will not be in line with national planning guidance and legislation.

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#### 4 **Preferred Option**

- 4.1 Option 1 – to update and publish the LDS is the preferred option for the reasons set out above in section 3.

#### 5 **Consultation**

- 5.1 Consultation has been carried out with the Leader and Portfolio Holder.

#### 6 **Financial Implications**

- 6.1 The cost of the additional production / distribution of the revised plan can be fully met from within current budgets held within the Development Control and Planning Service area. (Jamie Kelly)

#### 7 **Legal Services Comments**

- 7.1 In accordance with S15(8) of the Planning and Compulsory Purchase Act 2004 (as amended) the Council must revise their local development scheme at such time as they consider appropriate. The Council must make the up-to-date text of the LDS, a copy of any amendments made to the LDS, and up-to-date information showing the state of the Council's compliance (or non-compliance) with the timetable for the preparation and revision of the Local Plan documents available to the public. Under the Council's Local Development Framework Scheme of Delegation, annual reviews of the LDS are the responsibility of the Cabinet and interim updates (if necessary) are the responsibility of the Portfolio Holder in consultation with the Executive Director. As the LDS was last reviewed in January 2020, this review is being treated as an interim update for the purposes of the scheme of delegation. (A Evans)

#### 8. **Co-operative Agenda**

- 8.1 The Local Plan follows the values of the Cooperative Agenda. The LDS, which is the project plan for the Local Plan, is being prepared in an open manner following the democratic processes of local government. The LDS allows people to see how and when they can get involved in the plan-making process. The planning process follows the values of the Cooperative Agenda through its consultation with local residents and communities and its open and democratic processes.

#### 9 **Human Resources Comments**

- 9.1 Not applicable

#### 10 **Risk Assessments**

- 10.1 The Local Plan is a key document in supporting the planning process and reducing the risk of challenge to future decisions (Mark Stenson)

#### 11 **IT Implications**

- 11.1 Not applicable

#### 12 **Property Implications**

- 12.1 There are no property comments at this time. (Bryn Cooke).

#### 13 **Procurement Implications**

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13.1 Not applicable

14 **Environmental and Health & Safety Implications**

14.1 The Local Plan will be the new land use plan and will have beneficial environmental impacts. Preparation of the Local Plan will need to be supported, and informed, by a sustainability appraisal, considering the social, economic and environmental impacts of the Local Plan. The LDS as the project plan has no implications.

15 **Equality, community cohesion and crime implications**

15.1 The Local Plan is an important element of achieving community cohesion and addressing crime, and will require the completion of an equalities impact assessment as necessary. The LDS as the project plan has no implications.

16 **Equality Impact Assessment Completed?**

16.1 No

17 **Key Decision**

17.1 Yes

18 **Key Decision Reference**

18.1 HSG-06-20

19 **Background Papers**

19.1 No

20 **Appendices**

20.1 Local Development Scheme September 2020